

Message Text

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USOECN, USEEC

E.O. 11652: N/A

TAGS:ENRG, IEA

SUBJECT:ENERGY: CHAIRMAN'S NOTE AND AGENDA FOR IEA/SLT
MEETING, SEPTEMBER 8-9

1) ADDRESSEES PLEASE PASS SLT CHAIRMAN'S NOTE AND AGENDA

IN PARAS 2 AND 3 TO HOST GOVERNMENT OFFICIALS RESPONSIBLE
FOR IEA/SLT MATTERS. USOECD PASS TO SECRETARIAT.

2) I HOPE EACH OF YOU ENJOYS A WELL-DESERVED VACATION
DURING JULY AND AUGUST. THE SLT HAS DONE A COMMENDABLE
JOB IN PREPARING FOR THE MINISTERIAL MEETING THIS FALL
ON REDUCED DEPENDENCE. ISSUES RELATING TO THE MINISTERIAL
MEETING HAVE BASICALLY BEEN RESOLVED AND I DO NOT ENVISION
ADDITIONAL SLT WORK IN THIS AREA (SEE IEA/GB(77)33).

I PROPOSE TO HOLD THE NEXT MEETING ON SEPTEMBER 8-9. THE
DRAFT GOVERNING BOARD CONCLUSIONS INSTRUCT THE SLT TO
CONDUCT BY MARCH 1 OF EACH YEAR A SYSTEMATIC REVIEW OF
MEMBER COUNTRIES' ENERGY PROGRAMS AND MAKE A FULL REPORT
ON THE RESULTS OF THE REVIEW, TOGETHER WITH CONCLUSIONS
AND RECOMMENDATIONS TO THE GOVERNING BOARD. WE NEED TO
FINALIZE ARRANGEMENTS FOR THE REVIEWS AT OUR NEXT MEETING.
IN ADDITION, WE HAVE A NUMBER OF ONGOING PROJECTS AND
UNFINISHED TASKS TO ADDRESS.

3) PROPOSED AGENDA

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A) PREPARATIONS FOR 1977 REVIEW

AT OUR MEETING ON MARCH 30-APRIL 1 (IEA/SLT/M(77)6) WE
AGREED ON THE TIMETABLE AND PROCEDURES FOR THE 1977
REVIEW. THE SECRETARIAT WILL PROVIDE AN ORAL REPORT
ON ARRANGEMENTS FOR THE IN-DEPTH REVIEWS OF AUSTRIA,
CANADA, GREECE, JAPAN, LUXEMBOURG, NEW ZEALAND, AND
NORWAY. (SCHEDULE, COMPOSITION OF REVIEW TEAMS, ETC.)
WE HAVE AGREED THAT COUNTRIES UNDERGOING IN-DEPTH
TREATMENT WOULD BE REVIEWED DURING THE THIRD TRANCHE
TO PROVIDE MAXIMUM TIME FOR COUNTRY VISITS. FOLLOWING
IS A SUGGESTED SCHEDULE FOR THE REVIEW:

FIRST TRANCHE

US	JAPAN	ACCELERATED
DEVELOPMENT		

UK	ITALY	ACCELERATED
DEVELOPMENT		

DENMARK	CANADA	CONSERVATION
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NETHERLANDS	GREECE	ACCELERATED
DEVELOPMENT		

SWEDEN	AUSTRIA	CONSERVATION
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BELGIUM IRELAND CONSERVATION

SECOND TRANCHE

GERMANY LUXEMBOURG CONSERVATION
(IN THE EVENT THE LUXEMBOURG GOVERNMENT CANNOT PROVIDE
A RAPPORTEUR, THE US WOULD DO SO)

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TURKEY NEW ZEALAND ACCELERATED
DEVELOPMENT

SPAIN BELGIUM NUCLEAR

IRELAND TURKEY CONSERVATION

SWITZERLAND GERMANY CONSERVATION

ITALY NORWAY CONSERVATION

THIRD TRANCHE

AUSTRIA SWEDEN CONSERVATION
(MR. HJORTH)

GREECE DENMARK CONSERVATION
(RAPPORTEUR NOT
YET DESIGNATED)

CANADA UK NUCLEAR
(MR. HERZIG)

LUXEMBOURG SPAIN ACCELERATED
DEVELOPMENT
(MR. TAMBOURI)

NORWAY US ACCELERATED
DEVELOPMENT
(MR. BORRE)

NEW ZEALAND NETHERLANDS ACCELERATED
DEVELOPMENT
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(MR. GEERLINGS)

JAPAN SWITZERLAND CONSERVATION
(MR. SCHMID)

WE SHOULD SEEK TO FINALIZE THIS LIST AND DELEGATIONS
SHOULD BE PREPARED TO PROVIDE THE NAMES OF RAPPORTEURS.

4) CONSIDERING THE MARCH 1 DEADLINE IMPOSED BY THE
GOVERNING BOARD, I SUGGEST WE SCHEDULE THE FIRST
TRANCHE REVIEW ON DECEMBER 14, 15, 16, THE SECOND
TRANCHE ON JANUARY 16, 17, 18, AND THE THIRD TRANCHE
ON FEBRUARY 6, 7, 8. THE COUNTRY REPORTS AS WELL AS
THE OVERALL SLT REPORT TO THE GOVERNING BOARD WOULD
BE DISCUSSED ON FEBRUARY 27-28.

OTHER ISSUES WHICH SHOULD BE RESOLVED BEFORE THE REVIEWS
BEGIN INCLUDE:

(1) ASSESSMENT OF EQUIVALENCE OF EFFORTS -- SEE BELOW;

(2) SIZE AND COMPOSITION OF FUTURE IN-DEPTH REVIEW
TEAMS -- A NUMBER OF PROBLEMS HAVE ARISEN IN THIS
CONNECTION. TO AVOID A RECURRENCE, WE MIGHT AGREE
THAT IN THE FUTURE WE WOULD ADHERE TO THE FOLLOWING
GENERAL PRINCIPLES:

-- COUNTRIES WOULD LIMIT THEIR REPRESENTATION ON
THESE TEAMS TO ONE PERSON;

-- COMPOSITION OF THE TEAMS WOULD REFLECT A BALANCE
BETWEEN CONSERVATION, ACCELERATED DEVELOPMENT AND
NUCLEAR EXPERTISE TO CORRESPOND TO THE BASIC FOCUS
OF ENERGY PROGRAMS OF THE COUNTRY BEING REVIEWED;

-- THE SIZE OF TEAMS WOULD BE WORKED OUT WITH THE
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REPRESENTATIVES OF THE COUNTRY BEING REVIEWED BEFORE
THE COMPOSITION OF THE TEAM IS FINALIZED;

(3) THE NEED TO FOCUS REVIEWS IN THE SLT ON KEY
ISSUES -- IN OUR DISCUSSION OF THE REVIEW PROCESS
WE AGREED THAT IT WOULD BE USEFUL IF THE BACKGROUND
PAPERS PREPARED BY THE SECRETARIAT HIGHLIGHT KEY
ISSUES IN ADVANCE, WHICH SHOULD RECEIVE EMPHASIS
DURING THE PLENARY SESSION REVIEWS. TO ENSURE
THAT THIS PROCESS CONTRIBUTES TO THE QUALITY OF THE
REVIEW AND TO HELP INCREASE FAMILIARITY OF RAPPORTEURS
WITH NATIONAL ENERGY PROGRAMS, I BELIEVE IT WOULD BE
USEFUL IF THE RAPPORTEUR AND THE SECRETARIAT (IN THE
CASE OF NORMAL REVIEWS) OR THE IN-DEPTH TEAM IDENTIFY
KEY ISSUES/QUESTIONS ON WHICH THEY BELIEVE THE REVIEW
SHOULD CONCENTRATE. THESE KEY ISSUES/QUESTIONS COULD
BE CIRCULATED IN ADVANCE. THE COUNTRY UNDERGOING
REVIEW WOULD BE EXPECTED TO ADDRESS THEM IN ITS
OPENING PRESENTATION;

(4) ENSURING THAT THE SLT'S COLLECTIVE EXPERTISE AND JUDGMENT IS REFLECTED IN THE FINDINGS AND RECOMMENDATIONS CONTAINED IN THE COUNTRY REPORTS -- DURING THE LAST REVIEW CYCLE, MOST COUNTRIES PARTICIPATED FULLY IN THE PLENARY SESSIONS ON EACH COUNTRY. THIS MUST BE MAINTAINED TO FACILITATE THE SLT'S LATER CONSIDERATION OF THESE REPORTS AND THE OVERALL SLT REPORT TO THE GOVERNING BOARD.

B) EQUIVALENCE OF EFFORTS

THE GOVERNING BOARD INSTRUCTED THE SLT TO ASSESS EQUIVALENCE OF EFFORTS IN ITS REVIEWS AND IN DETERMINING UNCLASSIFIED

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AN IEA REDUCED DEPENDENCE OBJECTIVE, TAKING INTO ACCOUNT THE ELEMENTS SET OUT IN ANNEX 1 OF ITS NOVEMBER 8-9, 1976 CONCLUSIONS. THOUGH WE HAVE DISCUSSED THIS SUBJECT ON NUMEROUS OCCASIONS WE HAVE NOT YET AGREED UPON A FRAMEWORK AND CRITERIA FOR THIS PROCESS. WE MUST ENSURE THAT WE ARE IN A POSITION TO MAKE THIS ASSESSMENT IN THIS YEAR'S REVIEW.

THE CONSERVATION SUBGROUP HAS IDENTIFIED A NUMBER OF PARAMETERS FOR ASSESSING EQUIVALENCE OF EFFORTS RELATING TO ENERGY DEMAND. THESE ARE DESCRIBED IN IEA/SLT(77)77. THE CRITERIA IDENTIFIED IN THIS REPORT APPEAR GENERALLY ACCEPTABLE. SOME OF THEM WOULD BE QUANTIFIABLE. OTHERS MAY ONLY BE CAPABLE OF QUALITATIVE EVALUATION. HOWEVER, BEFORE AGREEING ON A FRAMEWORK FOR THIS ASSESSMENT, WE WILL NEED TO PROVIDE BALANCE ON THE SUPPLY SIDE. I SUGGEST WE ASK THE ACCELERATED DEVELOPMENT SUBGROUP TO PROVIDE THE SLT IN OCTOBER OR NOVEMBER WITH A SUGGESTED LIST OF CRITERIA FOR ASSESSING EQUIVALENCE OF EFFORTS RELATING TO ENERGY SUPPLY. IN DETERMINING SUCH A LIST THE SUBGROUP SHOULD CONSIDER: (1) PRACTICAL, MEASURABLE CRITERIA WHICH CAN BE DETERMINED FROM COUNTRY RESPONSES TO THE QUESTIONNAIRE; (2) THE ITALIAN PAPER (IEA/SLT(77)71) WHICH SUGGESTS A NUMBER OF CRITERIA; (3) THE DANISH PAPER (IEA/SLT(77)70) WHICH PROVIDES A CONCEPTUAL FRAMEWORK FOR ASSESSING EQUIVALENCE OF EFFORTS; AND (4) THE GOVERNING BOARD'S ANNEX FROM THE NOVEMBER 8-9 MEETING.

THERE MUST ALSO BE SOME ASSESSMENT OF MEMBER COUNTRIES' R&D EFFORTS. I SUGGEST WE ASK THE CRD TO MAKE SUCH AN ASSESSMENT DURING ITS REVIEW OF NATIONAL R&D PROGRAMS, WHICH WILL BE COMPLETED IN JANUARY 1978. THE RESULTS OF ITS ASSESSMENT COULD THEN BE INCORPORATED BY THE UNCLASSIFIED

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SLT IN ITS REPORT TO THE GOVERNING BOARD.

C) COAL

THE IEA GOVERNING BOARD ADOPTED IN THE COURSE OF ITS JUNE 27-28 MEETING THE FOLLOWING DRAFT DECISION WITH RESPECT TO THE STEAM COAL UTILIZATION PRINCIPLE, IN THE CONTEXT OF ITS DRAFT DECISION ON GROUP OBJECTIVES AND PRINCIPLES FOR ENERGY POLICIES:

PRINCIPLE 6: APPLICATION OF A STRONG STEAM COAL UTILIZATION STRATEGY AND ACTIVE PROMOTION OF AN EXPANDED AND RELIABLE INTERNATIONAL TRADE IN STEAM COAL, COMPOSED OF THE FOLLOWING ELEMENTS:

-- RAPID PHASING-IN OF STEAM COAL AS A MAJOR FUEL FOR ELECTRICAL POWER GENERATION AND IN INDUSTRIAL SECTORS;

-- FURTHER DEVELOPMENT OF STEAM COAL POLICIES WITHIN PRODUCING, EXPORTING, AND CONSUMING IEA COUNTRIES TO SUPPORT INCREASED UTILIZATION BY ENHANCING MARKET STABILITY THROUGH RELIABLE AND INCREASED EXPORT AND IMPORT FLOWS UNDER REASONABLE COMMERCIAL TERMS.

DURING THE GOVERNING BOARD DISCUSSIONS ON THE COAL PRINCIPLE, WHICH ELICITED WIDE PARTICIPATION AND INTEREST FROM DELEGATIONS, THE CHAIRMAN INDICATED THAT THE GOVERNING BOARD WOULD ADDRESS ITSELF IN MORE DETAIL TO THE COAL ISSUE IN THE NEAR FUTURE.

IN THE COURSE OF A MEETING ON JUNE 15, THE DISCUSSIONS OF THE SUBGROUP ON ACCELERATED DEVELOPMENT PRODUCED THE UNCLASSIFIED

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FOLLOWING DOCUMENTS:

-- IEA/SLT(77)85 -- NOTE ON COAL ISSUES

-- IEA/SLT(77)86 -- CHAIRMAN'S NOTE ON COUNTRY NOTES ON COAL UTILIZATION.

AS PART OF IEA/SLT(77)85, A SECTION ON SUPPORTING ELEMENTS FOR THE COAL PRINCIPLE WAS PREPARED. THIS PRESENTS IN SUMMARY THE SUBGROUP'S FINDINGS ON HOW THE ROLE OF STEAM COAL COULD BE STRENGTHENED WITHIN MEMBER COUNTRIES AND SERVES AS TECHNICAL ELABORATION OF THE DRAFT COAL PRINCIPLE CITED ABOVE. A COMPREHENSIVE DRAFT REPORT BASED ON THE SUBGROUP'S WORK TO DATE

WILL BE CIRCULATED TO DELEGATIONS BY EARLY AUGUST;
THIS WILL INCLUDE A DRAFT STRATEGY STATEMENT ON COAL,
BASED ON THE TECHNICAL WORK.

IN THE LIGHT OF ALL OF THESE FACTORS, IT WOULD BE
USEFUL TO HAVE THE SLT, DURING ITS MEETING OF SEPTEMBER
8-9, ADDRESS THE POLICY ISSUES THAT ARE EMERGING FROM
THE SUBGROUP'S COAL ANALYSIS. IN PARTICULAR,
DELEGATIONS SHOULD FOCUS UPON THE QUOTE SUPPORTING
ELEMENTS UNQUOTE SECTION OF IEA/SLT(77)85, THE COAL
PRINCIPLE ITSELF, AND THE DRAFT STRATEGY STATEMENT
IN THE FORTHCOMING DRAFT REPORT. THE PURPOSE OF THE
SLT'S DISCUSSION WOULD BE TO CONCENTRATE FUTURE SUBGROUP
TECHNICAL WORK ON SELECTED AREAS WHICH ARE OF PRIORITY
POLICY CONCERN TO THE SLT. GIVEN THE VARIETY AND

COMPLEXITY OF ISSUES AT HAND, THIS APPROACH IS PRE-
FERABLE TO ACROSS-THE-BOARD TECHNICAL ANALYSIS, MUCH
OF WHICH MAY NOT BE RELEVANT TO POLICY ANALYSIS AND
DEVELOPMENT.

D) GAS AND GAS INFRASTRUCTURE
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AN AREA OF POTENTIAL SUPPLY SHORTFALL IDENTIFIED IN
THE RECENT SLT REVIEW INVOLVED GAS AND GAS INFRA-
STRUCTURE. A NATURAL GAS EXPERTS MEETING WAS HELD
ON APRIL 27-28. IN ADVANCE OF OUR MEETING, THE
SECRETARIAT WILL CIRCULATE A REVISED PAPER ON
NATURAL GAS FOR SLT CONSIDERATION WHICH TAKES ACCOUNT
OF THE DISCUSSION AT THE EXPERTS MEETING AS WELL AS
COUNTRY REPLIES TO THE QUESTIONNAIRE (IEA/SOM(77)24).
AFTER WE HAVE HAD AN OPPORTUNITY TO DISC

THE IS

PRESENTED IN THIS PAPER, WE SHOULD CONSIDER TRANSMITTING
THE SECRETARIAT PAPER WITH SLT COMMENTS, TO THE
APPROPRIATE SUBGROUP (S) FOR FURTHER ANALYSIS TO
DETERMINE WHETHER IEA COOPERATION COULD HELP IN (A)
OVERCOMING CONSTRAINTS ON INCREASED NATURAL GAS PRO-
DUCTION; (B) DEVELOPMENT OF NECESSARY INFRASTRUCTURE
FOR DELIVERY; AND (C) ENCOURAGING CONCENTRATION OF
THE USE OF NATURAL GAS FOR PREMIUM USERS REQUIREMENTS.
ON THE BASIS OF OUR DISCUSSION I WILL WORK OUT AN
APPROPRIATE DIVISION OF LABOR BETWEEN THE SLT AND SOM,
FOLLOWING CONSULTATION WITH THE SOM CHAIRMAN.

E) CONSERVATION

THE SLT TARGETED A NUMBER OF CONSERVATION AREAS FOR
POSSIBLE IEA COORDINATED POLICIES AS OUTLINED IN IEA/GB

(77)20). THE CONSERVATION SUBGROUP CHAIRMAN HAS AGREED
TO GIVE US A STATUS REPORT OF PROGRESS IN EACH OF
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THESE AREAS.

F) OTHER BUSINESS

I HAVE WRITTEN THIS NOTE AND PROPOSED AGENDA SUFFICIENTLY
IN ADVANCE OF THE MEETING SO THAT DELEGATES WILL HAVE
AMPLE TIME TO CONSIDER THE ISSUES IN ADVANCE OF OUR
MEETING. THERE MAY BE OTHER ISSUES NOT NOW APPARENT
WHICH WE WILL WANT TO ADDRESS AT THE NEXT MEETING. IF
NECESSARY, I WILL CIRCULATE A SUPPLEMENTARY NOTE COVER-
ING THESE SUBJECTS IN ADVANCE OF OUR MEETING. VANCE

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